

# **LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD**

# Thursday, 25 September 2014 at 10.00 am

# **County Hall, Glenfield**

# <u>Agenda</u>

<u>Item</u>		<u>Marked</u>
1.	Introductions and apologies.	
2.	Minutes of the meeting held on 12 June 2014.	(Pages 3 - 8)
3.	Matters arising from the minutes (which are not covered elsewhere on the agenda).	
4.	Declarations of interest	
5.	Anti Social Behaviour, Crime and Policing Act 2014 Update. Gurjit Samra-Rai – Leicestershire County Council	(Pages 9 - 12)
6.	Achieving Local and Police and Crime Plan Objectives - Community Safety Partnership (CSP) Contributions. Sir Clive Loader – Police and Crime Commissioner for Leicestershire	(Pages 13 - 20)
7.	Safer Communities Performance - Quarter 1. James Fox – Leicestershire County Council	(Pages 21 - 26)
8.	Domestic Abuse Partnership Update.  James Fox – Leicestershire County Council	(Pages 31 - 36)
9.	Supporting Leicestershire Families Update. Jane Moore – Leicestershire County Council	(Pages 31 - 36)
10.	New Policing Model. Chief Supt. Sally Heally – Leicestershire Police	Verbal report
11.	Transforming Rehabilitation Update.  Bob Bearne – Director of Offender Management for Leicestershire, East Midlands  Community Rehabilitation Company	Verbal report
12.	Terms of Reference for the Board.  Jane Moore – Leicestershire County Council	(Pages 37 - 42)
13.	Other business	

14. Date of the next meeting. Thursday 11 December 2014 at 2.00pm.

# Agenda Item 2

Leicestershire Safer
Communities Strategy
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Minutes of a meeting of the Leicestershire Safer Communities Strategy Board held at County Hall, Glenfield on Thursday, 12 June 2014.

#### <u>Present</u>

Cllr David Cope Member of the Community Safety Partnership

Strategy Group for Hinckley and Bosworth Borough

Council

Cllr Malise Graham Melton Borough Council
Cllr Tony Greenwood MBE Blaby District Council

Cllr Bill Liquorish Community Safety Partnership Strategy Group

Chair - Harborough District Council

Julian Mallinson Substance Misuse Board – Leicestershire County

Council

Jane Moore Head of Supporting Leicestershire Families and

Safer Communities – Leicestershire County Council

Mr. Joe T. Orson CC JP Lead Members for Safer Communities,

Leicestershire County Council

Cllr. Trevor Pendleton Community Safety Partnership Strategy Group

Chair – N. W. Leicestershire District Council

Chief Inspector Sian Walls Leicestershire Police

#### **Officers**

Ronan Browne Melton Borough Council

James Fox Leicestershire County Council

Walter McCulloch Assistant Director of Children and Young People's

Service, Leicestershire County Council

Sandra Parker Oadby and Wigston Borough Council

Gurjit Samra-Rai Leicestershire County Council

John Richardson N.W. Leicestershire District Council

Sharon Stacey Hinckley and Bosworth Borough Council

Jane Toman Blaby District Council

Chris Traill Charnwood Borough Council

Joanne Twomey Leicestershire County Council

#### 48. ELECTION OF CHAIRMAN.

It was proposed, seconded, and AGREED that Mr. J. T. Orson CC JP be elected Chairman of the Board for 2014/15.

#### 49. ELECTION OF VICE CHAIRMAN.

It was proposed, seconded, and AGREED that Cllr. T. Pendleton be elected Vice-Chairman of the Board for 2014/15.

#### 50. INTRODUCTIONS AND APOLOGIES.

The Chairman welcomed everyone to the meeting. Apologies for absence were received on behalf of Cllr Stephen Corrall (Leicestershire Fire Authority), Cllr David Bill (Hinckley & Bosworth), Cllr David Snartt (Charnwood), Cllr Kevin Loydall (Oadby & Wigston), Mr Bob Bearne (Probation Services), Chief Supt. Sally Healey (Leicestershire Police) and Mike Sandys (Chair of the Substance Misuse Board).

#### 51. MINUTES OF THE PREVIOUS MEETING.

The minutes of the meeting held on 13 March 2014 were taken as read and confirmed as a correct record.

#### 52. MATTERS ARISING FROM THE MINUTES.

#### Community Safety Partnership Information Sharing (minute 16)

James Fox reported that, following the concerns raised by Cllr Malise Graham, it had been confirmed that the commissioners of substance misuse services generally did not have access to personal data from the substance misuse providers to share with other partners in Community Safety Partnerships. Information sharing arrangements needed to be established with those agencies that 'owned' the data.

Further consideration could be given to alternative means of addressing this issue. First, however, it would be necessary to identify what specific information needed to be shared and how it would be used, to assess the legal basis for such information sharing.

#### **RESOLVED:**

That James Fox be requested to confirm this information in a letter to Cllr Malise Graham.

#### 53. DECLARATIONS OF INTEREST

The Chairman invited members who wished to do so to declare any interests in respect of items on the agenda for the meeting.

Mr J. T. Orson CC declared a personal interest in agenda item 8 (Street Lighting and Crime Analysis) as a Melton Borough Councillor (minute 9 refers).

#### 54. CHANGE TO THE ORDER OF BUSINESS.

The Chairman sought and obtained the consent of the Board to vary the order of business from that set out on the agenda for the meeting.

#### 55. SAFER COMMUNITIES PERFORMANCE - END OF YEAR.

The Board considered a report from James Fox, which detailed the 2013/14 quarter 4 Safer Communities Performance data. A copy of the report is filed with these minutes.

The Board acknowledged the input of the Supporting Leicestershire Families Programme in reducing the number of young people coming into the system.

Jane Moore reported that Family Support Workers had provided help and support to over 300 families on many issues including school attendance, domestic abuse and financial management, and good results were being seen. National reports had highlighted the work and achievements made in Leicestershire which was rated third highest in terms of the number of outcomes achieved through the programme.

The Board requested that a more detailed report on the work and achievements of the SLF Programme be presented at its next meeting.

In response to questions raised regarding the 3.7% increase in overall crime in the area, the Police and Crime Commissioner (PCC) reported that the Force Performance Management Regime would change for 2014/15 to take account of the Home Affairs Select Committee's decision to discontinue the use of numerical targets.

The Board noted that in future, the performance of the PCC and the Police would be judged by Her Majesty's Inspectorate of Constabulary against the performance of other similar force groups (i.e. Essex, Bedfordshire, Hampshire, Hertfordshire, Kent, Sussex and Nottinghamshire). The PCC advised, however, that he had still tasked the Chief Constable with a 'significant reduction' in crime target (circa 6%) to ensure Leicestershire was brought back in line with other similar force areas.

In the light of these changes, the Board requested that the PCC present a report at its next meeting detailing the revised Force performance framework and how this would link in with what else was being done across the County.

#### **RSOLVED:**

- (a) That the 2013/14 End of Year performance information be noted;
- (b) That acquisitive crime trends be reported to the Board during 2014/15;
- (c) That a more detailed report on the work and achievements of the SLF Programme be presented to the Board at its next meeting;
- (d) That the PCC be requested to present a report at the next meeting of the Board on the revised performance framework and how this linked in with what else was being done across the County.

#### 56. STREET LIGHTING AND CRIME ANALYSIS.

The Board considered a report from James Fox, which outlined the findings of an analysis which had been undertaken into the implementation of part-night lighting in Leicestershire and crime.

The Board welcomed the information provided and agreed that further analysis should be undertaken over a longer term.

#### RESOLVED:

- (a) That the findings of the analysis of part-night lighting and crime be noted;
- (b) That the outcome of further analysis undertaken be reported to the Board at a future meeting.

# 57. <u>ANTI SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014 COMMUNITY</u> TRIGGER.

The Board considered a report from Gurjit Samra-Rai, the purpose of which was to update the Board on developments in preparation for the implementation of the Anti Social Behaviour, Crime and Policing Act 2014, specifically the Community Trigger.

Gurjit Samra-Rai reported that the Community Trigger document attached as Appendix 1 to the report had been amended to include an appeals process. A copy of the revised document would be circulated to members for information.

#### The Board noted the following:

- It would be up to Community Safety Partnership (CSP) Chairs to take ownership of any complaint received within their locality;
- The local Joint Action Group (JAG) would determine whether or not a complaint was deemed to be a Community Trigger and if activated, would consider the victims concerns and prepare a report for the CSP Chair. The CSP Chair would then be required to provide feedback to the victim. Good links between CSP Chairs and their local JAG would be essential:
- It would be necessary for each CSP to take the Community Trigger proposals through their Cabinet process for approval;
- Guidance was being produced and training programmes regarding the process would be provided during September and November;
- It would be important for CSP Chairs to make it clear to victims that the Community Trigger would be about ensuring processes had been followed properly and not to raise victims expectations about what could be achieved through the Community Trigger process.

Cllr Malise Graham suggested that it would be important to make it clear in Section 4 (Equalities Monitoring) of the Community Trigger reporting form, what would be done with the data collected.

#### RESOLVED:

(a) That the progress made to date on preparations for the implementation of the Community Trigger be noted;

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- (b) That Section 4 of the Community Trigger reporting form be amended to make it clear what would be done with the data provided, once collected;
- (c) That the final version of the Community Trigger document be presented to the Board at its meeting on 25 September 2014 for further consideration.

#### 58. ANTI SOCIAL BEHAVIOUR BILL - VERBAL UPDATE.

The Board received a verbal update from Gurjit Samra-Rai regarding the Anti Social Behaviour Bill (the Act) which received Royal Assent on 13 March 2014.

Gurjit reported that the Leicester, Leicestershire and Rutland Task and Finish Group would be producing a report detailing the work undertaken and recommendations regarding the required changes to be implemented as a result of the Act. This would be presented to all District Chief Executives and Community Safety Partnership Chairs shortly.

The Board noted that the Police would be providing some multi-agency training in September which would be scenario based. CSPs would also be providing joint training events later in the year. These would be delivered by a barrister and include workshops to consider issues at a local level.

In addition, the County Council would be offering half hour briefings for interested staff during September and November. District Council officers would also be able to attend.

#### RESOLVED:

That the progress being made by the Anti Social Behaviour Task and Finish Group to prepare of the implementation of the new Anti Social Behaviour Act be noted.

#### 59. DOMESTIC HOMICIDE REVIEW RECOMMENDATIONS - PRESENTATION.

The Board received a presentation from James Fox which outlined the individual and multi-agency recommendations arising from a review of Domestic Homicide Reviews conducted in Leicestershire. A copy of the presentation slides are filed with these minutes.

The Board noted that a recent DHR had been sent to the Home Office in April, the outcome of which was awaited. A report would be presented to the Leicestershire and Rutland Local Safeguarding Children Board to ensure this fed into its work to support children and young people affected by domestic violence. Consideration was also being given on how best to share appropriate information with schools.

#### RESOVLED:

That the individual and multi-agency recommendations detailed in the presentation be noted.

#### 60. TRANSFORMING REHABILITATION - VERBAL UPDATE.

On behalf of Mr Bob Bearne, Ms Jane Moore updated the Board on the Transforming Rehabilitation programme.

Ms Moore explained that the Leicestershire Probation Trust had ceased to exist on 31 May and the business of the Trust had transferred to the National Probation Service (NPS) and the Community Rehabilitation Company (CRC) for Derbyshire, Leicestershire, Nottingham and Rutland on that date. The latter organisation would remain in public ownership until proposed sale towards the end of the year.

The Board noted that there would now be two strategic leads for probation in Leicestershire, one representing the NPS (Ms Carolyn Maclean) and one representing the CRC (Mr Bob Bearne). The Senior Officer Group was currently working with Bob Bearne to look at representation of the two organisations across Community Safety Forums.

#### RESOLVED:

That the update now provided be noted.

#### 61. OTHER BUSINESS

#### **Domestic Abuse Delivery Group**

#### AGREED:

That, at the Chairman's request, a report be provided to the next meeting of the Board on the progress being made by the new Domestic Abuse Delivery Group, which had replaced the Domestic Abuse Strategy Board.

#### 62. DATES OF FUTURE MEETINGS.

The Board noted that the next meeting would be held on Thursday 25 September 2014 at 10.00am.

The Board further noted the dates of meetings for 2015 which would be held on the following dates:

Thursday 19 March 2015 at 10.00am Thursday 18 June 2015 at 2.00pm Thursday 17 September 2015 at 10.00am Thursday 10 December 2015 at 2.00pm

10.00 - 11.20 am 12 June 2014 **CHAIRMAN** 

Agenda Item 5

Leicestershire Safer
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# LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD 25 SEPTEMBER 2014

# ANTI SOCIAL BEHAVIOUR, CRIME AND POLICING ACT 2014 UPDATE

#### **Introduction**

1. The purpose of this report is to provide the Board with an overview of the sub regional strategic approach to Anti Social Behaviour (ASB), including work undertaken in preparation for implementation of the ASB, Crime and Policing Act 2014 in October.

#### Overview of the Leicester, Leicestershire and Rutland (LLR) approach to ASB

#### ASB Strategy Group

2. The ASB Strategy Group provides the strategic direction for ASB across the sub region. Members of the Group include senior officers leads for ASB from across Leicester, Leicestershire and Rutland from local authorities, fire service, police, housing providers and voluntary sector. The Group reports to the Strategic Partnership Board Executive.

#### Sentinel

- 3. The ASB Strategy Group and Sentinel Oversight Group are to merge to ensure the strategic links between ASB and Sentinel are further strengthened. Further work to engage Social Landlords and the Fire Service to adopt Sentinel will also continue.
- 4. It is proposed that a Task and Finish Group is set up to look at how ASB is managed across the partnership, including what the requirements are for effective sub regional case management. This Task and Finish Group will sit under the ASB Strategy Group and report back to the ASB Strategy group in January 2015.

#### ASB, Crime and Policing Act 2014

5. The ASB, Crime and Policing Act 2014 has stream-lined the ASB toolkit reducing the number of orders from 19 to 6, so that the remedies are more flexible and faster at stopping ASB. The Act also focuses on giving better witness satisfaction and making agencies more accountable to witnesses and communities when agencies fail to act. The Act will come into force in October 2014.

- 6. The Government is expecting local areas to make local plans for implementation of the Act. In order to take this forward in Leicestershire a time limited Leicester, Leicestershire and Rutland ASB Bill Task and Finish Group was established.
- 7. In readiness for the Act, extensive work has been undertaken as follows:

#### Light Touch Review of the JAGs

- 7.1 A 'light touch' JAG review was undertaken to ensure that the Terms of Reference and Minimum Standards for JAGs are still fit for purpose.
- 7.2 The review found that fundamentally, all the JAGs across the County and Rutland are working well with good partership representation at each meeting. Some key recommendations are:
- All JAG Chairs should receive a briefing/training on problem solving and cessation of cases;
- Training for all new JAG members to ensure they are clear about JAG expectations from the agency they represent;
- Peer reviews for complex cases which have no clear resolution;
- Paperwork to be disseminated at least 3 days prior to the meeting (this is in current minimum standards but is still not embedded across all JAGs);
- Specific time slots for each case so there is not a requirement for partner officers to stay for the whole meeting;
- Discuss top three repeat victims of Domestic Abuse from the locality;
- Update the Minimum Standards and Terms of Reference so they ensure core standards, but still enable local flexibility and variance.

#### Review of the Incremental Approach

- 7.3 The purpose of the Incremental Approach is to provide partner agencies across Leicester, Leicestershire and Rutland with an operating protocol. This provides a consistent response to perpetrators and victims when dealing with legal and non-legal interventions relating to ASB management.
- 7.4 The Incremental Approach has been revised to ensure it is in line with the ASB, Crime and Policing Act 2014; all previous legal sanctions have been removed and replaced with the new powers and tools.

#### Community Trigger

- 7.5 Having considered the experiences from the pilot areas and conversing with the Home Office, a sub regional Community Trigger document has been drafted and circulated for consultation.
- 7.6 The threshold for the sub region has been set as:

- If you (as an individual) have complained to the Council, Police or a Registered Housing Provider (social landlord) about three separate incidents in your locality in the last six months;
- If three individuals in your local community have complained separately to the Council, Police or Registered Housing Provider (social landlord) in the last six months about the same incident of anti-social behaviour in the locality;
- If you have been a victim of a Hate Crime or Incident in the last six months.

#### **Training**

- 7.7 A multi agency training plan has been prepared. This consists of a moduler, tiered approach including seminars, locality events and elearning packages and briefings for officers, managers and members.
- 7.8 A partner training event was held on 23<sup>rd</sup> September. This event consisted of three seminars being delivered by four barristers from Hardwick Chambers in London, who are highly experienced in ASB. The seminars focused on housing, environmemental issues and young people. In excess of 300 officers from a range of agencies received training on the day. The seminars will be followed by locality workshops across the sub region.
- 7.9 The Police led training will be delivered from October through to January. This will consist of classroom based learning using scenario's and local practice. 400 police officers and approximately 150 partner agency staff will be trained.
- 7.10 A Member training package has been developed, which will begin in October with County Council members, followed by a roll out across the sub region and will include Parish Councillors.

#### **Implications**

Financial:

None

Legal:

None

Equality Impact Assessment
Risks and Impact:

All new policies shall be subject to an Equality Impact Assessment
The ASB Strategic Group seek to identify key risks and their mitigations.

Link to Police and Crime

The reduction of ASB is a priority within the

Plan : Police and Crime Plan

#### **Recommendation**

- 8. It is recommended that the Board:
  - (a) Note the sub regional approach to ASB;
  - (b) Note the:
    - JAG Review recommendations;
    - Incremental Approach;
    - Community Trigger.

# **Background Papers**

None

#### **Officers to Contact**

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Head of Supporting Leicestershire Families and Safer Communities, Leicestershire County Council

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Agenda Item 6

Leicestershire Safer
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# LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

## **25 SEPTEMBER 2014**

# <u>ACHIEVING LOCAL AND POLICE AND CRIME PLAN OBJECTIVES – COMMUNITY SAFETY PARTNERSHIP CONTRIBUTIONS</u>

#### Introduction

- 1. The purpose of this report is to update the Board on the developing links between the Office of the Police and Crime Commissioner (OPCC) and Community Safety Partnerships (CSPs) in understanding the CSPs contribution and performance towards achieving the local and Police and Crime Plan ('the Plan') objectives.
- 2. A performance framework that supported the Plan was created and agreed by the Chief Constable and the Police and Crime Panel in the first two months of Sir Clive Loader being elected to the Office of the Police and Crime Commissioner.

#### Partnership Performance Framework 2013-2014

- 3. In January 2013 partners met to agree data sets that would show the direction of travel towards achieving the objectives in the Police and Crime Plan.
- 4. It was recommended by partners that performance measures were reviewed and that existing partnership data was utilised where possible.
- 5. Extensive work with partners continued, with data sets agreed in January 2013. The first full submission was received at the end of the financial year. A partnership performance dashboard was produced in June 2014. This data was reflected in the Police and Crime Commissioner's annual report which is published on the OPCC website and has been shared with partners. Work with partners to develop data sets continues, with a specific focus currently in areas where increased reporting is an outcome.

#### Partnership Performance Framework 2014-2015

- 6. It was agreed to review and update the performance framework to ensure it was fit for purpose, included further partnership data sets, and reflected the current partnership landscape.
- 7. Measures used to assess performance have been updated in line with the findings of the Public Affairs Select Committee (PASC) report 'Caught red-handed: Why we can't count on Police recorded crime statistics' that was published on 1 April 2014. The summary states 'We deprecate the use of targets in the strongest possible terms. The Home Office, which claims credit for abolishing national numerical targets, should also be discouraging the use of such targets'.
- 8. Taking the recommendations from the PASC report into account, there are no numerical targets set in the revised 2014-2015 framework. The revised

- framework further supports core policing values and enables Senior Policing Leaders to stress the importance of data quality and integrity.
- 9. Performance will continue to be assessed alongside iQuanta's Leicestershire Most Similar Groupings (MSG) performance, which incorporates Leicester, Leicestershire and Rutland performance data and reports on CSP performance.
- 10. The revised performance framework was presented to the Police and Crime Panel on 14<sup>th</sup> July and the Panel agreed the changes. The 2014/2015 framework is available in Appendix A.

#### Assessing and reporting on CSP contribution to the Police and Crime Plan

- 11. The OPCC's Planning and Performance Co-ordinator has arranged a series of meetings with performance leads from Leicester City Council, Leicestershire County Council and Rutland County Council.
- 12. In these meetings district and local authority priorities and performance reporting structures have been reviewed with the aim of providing reporting on CSP performance towards achievement of Police and Crime Plan objectives.
- 13. Detailed discussions have taken place to provide terms of reference for a performance product to be supplied by the CSPs that will be collated by the OPCC and presented to the Strategic Partnership Executive Board.

#### Way forward / Performance Reporting going forward

- I. A list of measures will be provided by CSP performance leads in conjunction with CSP Chairs to show CSP performance towards the Plan;
- II. The CSP performance leads and the OPCC will meet again to discuss CSP performance indicators and agree terms of reference for the performance product;
- III. Each CSP will be asked to provide the quarterly performance product and a contextual summary of how their work contributes towards achieving the outcomes in the Plan:
- IV. The Strategic Partnership Executive Board and the Police and Crime Panel will be provided with a quarterly performance report which details assessment of performance and a contextual summary of each CSPs contribution towards their own objectives and Police and Crime Plan objectives;
- V. Jane Moore, Head of Supporting Leicestershire Families and Safer Communities at Leicestershire County Council, and Sue Haslett, Senior Commissioning Manager at the OPCC, are reviewing the Strategic Partnership Executive Board and Strategic Partnership Board to ensure an efficient and effective flow of information and tasking.

#### **Officers to Contact**

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#### **Appendices**

Appendix A - The Police and Crime Plan - Summary of Priorities, Outcomes and

Performance Measures 2014-2015

# **APPENDIX A**

# The Police and Crime Plan - Summary of Priorities, Outcomes and Performance Measures 2014-2015

	Deducing Office the send Dev (C. 1)		
No.	Reducing Offending and Reoffending  Strategic Priority How this will be measured		
1.	Preventing and diverting young people from offending	Reduction in the number of 10- 17 year olds entering the Criminal Justice System for the first time and receiving community resolutions, youth caution and youth conditional cautions	
2.	Reducing reoffending amongst young people and adults	<ul> <li>Reduction in offending by those 18-24 years old</li> <li>Reduction in reoffending by 18- 24 year olds</li> </ul>	
3.	Reducing alcohol and drug related offending and reoffending	<ul> <li>Increase in the number of successful of drug and alcohol treatment completions</li> <li>Reduction in the number of reentry into structured treatment within 6 months of successful completion</li> <li>Reduction in reoffending rates amongst those offenders within criminal justice treatment</li> <li>Reduction in the number of incidents recorded in or near licensed premises during the night-time economy hours of 7pm to 7am</li> <li>An assessment and evaluation of the use of late night levy options through partners with a view to implementation</li> </ul>	
4.	Reducing crime and ASB caused by families in a troubled/supported families programme	<ul> <li>Reduction in reoffending within families engaged in a troubled/supported family programme</li> <li>Reduction in recorded ASB committed by families engaged in a troubled/supported families programme</li> </ul>	
	Supporting Victims and Witnesses		
No.	Strategic Priority	How this will be measured	
5.	To increase reporting of domestic abuse and ensure a positive outcome for victims and witnesses	A victim focussed crime outcome	

	of domestic abuse	<ul> <li>An increased awareness and use of domestic abuse services available across Leicester, Leicestershire and Rutland</li> <li>Continuous improvement in the service provided to victims of domestic abuse offences</li> </ul>
6.	To increase reporting of serious sexual offences and ensure a positive outcome for victims and witnesses of serious sexual offences	<ul> <li>A victim focussed crime outcome</li> <li>An increased awareness and use of sexual violence services available across Leicester, Leicestershire and Rutland</li> <li>Continuous improvement in the services provided to victims of sexual offences</li> </ul>
7.	To increase reporting of hate crimes and ensure a positive outcome for victims and witnesses of hate crime offences	<ul> <li>A victim focussed crime outcome</li> <li>An increased awareness and use of hate crime services available across Leicester, Leicestershire and Rutland</li> <li>Continuous improvement in the service provided to victims of hate crime offences</li> </ul>
8.	To prevent anti-social behaviour (ASB) and to continuously improve the quality of service and response to victims of anti-social behaviour	Continuous improvement in the service provided to victims of Anti-social behaviour
9.	To continually improve the quality of service and response to victims of crime	Continuous improvement in the service provided to 'all crime*' victims
	Making Communities and	d Neighbourhoods Safer
No.	Strategic Priority	How this will be measured
10.	To continuously improve the police service to the communities of Leicester, Leicestershire and Rutland	<ul> <li>Continuous improvement in Confidence rate reported in the Community Based Survey that the 'police are doing a good job'</li> </ul>
11.	To reduce all crime	A significant reduction in 'all crime'

12.	To reduce domestic burglary and ensure a positive outcome for victims of burglary offences	<ul> <li>A significant reduction in burglary</li> <li>Continuous improvement in the satisfaction provided to victims of burglary</li> <li>A victim focussed crime outcome</li> </ul>
13.	To reduce violence against the person (VAP) — with injury and ensure a positive outcome for victims of violent crime — with injury offences	<ul> <li>A significant reduction in Violence Against the Person with injury</li> <li>Continuous improvement in the satisfaction provided to victims of Violence Against the Person with injury</li> <li>A victim focussed crime outcome</li> </ul>
14.	To reduce vehicle crime and ensure a positive outcome for victims	<ul> <li>A significant reduction in Theft from motor vehicle and Theft of motor vehicle offences</li> <li>Continuous improvement in the satisfaction provided to victims Theft from motor vehicle and Theft of motor vehicle offences</li> <li>A victim focussed crime outcome</li> </ul>
	Protecting th	e Vulnerable
No.	Strategic Priority	How this will be measured
15.	To provent shild abuse and shild	
	To prevent child abuse and child sexual exploitation (CSE) and provide a safe and supportive environment for victims and witnesses	<ul> <li>To be provided by the Leicester, Leicestershire and Rutland LSCB</li> </ul>
16.	sexual exploitation (CSE) and provide a safe and supportive environment for victims and	Leicestershire and Rutland
16.	sexual exploitation (CSE) and provide a safe and supportive environment for victims and witnesses  Improving the response, service and outcomes for those with	Leicestershire and Rutland LSCB  To be provided by Mental Health
	sexual exploitation (CSE) and provide a safe and supportive environment for victims and witnesses  Improving the response, service and outcomes for those with mental health needs  To reduce the number of repeat missing person reports	Leicestershire and Rutland LSCB      To be provided by Mental Health Partnership Group      Reduction in number of missing reports     Reduction in police time and cost spent dealing with missing persons     Reduction in reports received from the nine key locations
	sexual exploitation (CSE) and provide a safe and supportive environment for victims and witnesses  Improving the response, service and outcomes for those with mental health needs  To reduce the number of repeat	Leicestershire and Rutland LSCB      To be provided by Mental Health Partnership Group      Reduction in number of missing reports     Reduction in police time and cost spent dealing with missing persons     Reduction in reports received from the nine key locations

resources available.  • Evidence based business cases for change, developed from and based on current project
mandates and options under consideration  Implementation of options approved through the Leicestershire Police Change Board
Doard

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Agenda Item 7

Leicestershire Safer
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# LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

## **25 SEPTEMBER 2014**

## SAFER COMMUNITIES PERFORMANCE 2014/15 QUARTER 1

#### Introduction

- 1. The purpose of this report is to update the Board regarding Safer Communities performance.
- 2. The 2014/15 Quarter 1 Safer Communities dashboard is shown at Appendix 1. The dashboard shows performance of each outcome and the performance measures. It also outlines whether performance is on track to meet targets, current trends based upon the past six months and how districts compare with each other.

#### **Overall Performance**

- 3. The majority of crime, disorder and survey measures are all at similar levels to the end of last year. However, re-offending by young people in 2013-14 increased compared to the previous year.
- 4. Performance with regard to each priority is outlined below.

#### **Ongoing Reductions in Crime**

- 5. This has been added as a separate outcome in reporting in response to the Board's request to monitor crime levels.
- 6. Overall crime levels are similar to the same time last year. Vehicle crime is slightly higher, whilst other key crime types are slightly lower, although there are variations in local areas which are being addressed by Community Safety Partnerships.

#### **Reducing Re-offending**

- 7. For 2013-14 offending by IOM (Integrated Offender Management) and PPO (Prolific and Other Priority Offenders) offenders reduced by almost 40% compared to the year before intervention.
- 8. The Youth re-offending rate missed the 2013/14 target by 0.03 offences per person (1.04 compared to a target of 1.01). The increase was narrower by the end of the year than had been reported on in year. Findings from analysis carried out last year regarding the most prolific offenders, is being used to shape interventions in the coming year.

9. Data around First Time Entrants is now reported on a twelve month rolling basis and these figures currently show a slight increase in quarter 1 of this year, after a significant reduction in 2013-14. The ongoing trend will continue to be monitored.

#### **Repeat Victimisation and Vulnerable Victims**

- 10. The proportion of repeat domestic abuse cases at MARAC (Multi Agency Risk Assessment Conference) has increased. This has now moved into the nationally expected range for MARACs of 25% to 30%, having been lower than this for many years.
- 11. The overall number of referrals to domestic abuse services appears to have increased in quarter 1. Figures are being finalised in order to report this on the dashboard. Reports to the Police have decreased overall and the number of victims assessed as being at high risk of harm has also reduced.
- 12. This increase in referrals has meant that support services remain stretched, despite some increases in resources for 2014-15 only. The relationship between reports to the Police, repeat victimisation and referrals to support services will be looked into further by the Domestic Abuse Partnership.
- 13. The number of reports of Hate Incidents have stayed level. Findings from recent research by the University of Leicester will be used to inform local approaches to such crimes.

#### Anti-Social Behaviour (ASB) & Satisfaction

- 14. Community Based Survey measures of the proportion of people affected by ASB and the proportion who feel that the police and other local public services are successfully dealing with ASB and crime in their local area remain at a similar level to the end of the year.
- 15. Criminal damage incidents have reduced further across the County in Quarter 1.

#### **Locality comparisons**

16. The charts outlining district comparisons show no significant changes to the last quarter.

#### Recommendations

- 17. That the Board:
  - (a) notes the 2014/15 guarter 1 performance information;
  - (b) continues to monitor performance trends.

# **Officers to Contact**

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# **Appendices**

Appendix 1 - Safer Communities Performance Dashboard2014/15 Q1

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Agenda Item 8

Leicestershire Safer
Communities Strategy
Board
Making Leicestershire Safer

# LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD 25 SEPTEMBER 2014

# **DOMESTIC ABUSE PARTNERSHIP UPDATE**

#### **Introduction**

- 1. The purpose of this report is to update the Board on progress regarding the work of the Domestic Abuse Partnership.
- 2. The Safer Communities Strategy Board has oversight of delivery of the Leicestershire Multi-Agency Domestic Abuse Strategy. The Domestic Abuse Partnership delivers this strategy and will report on a regular basis to the Board on progress, risks and issues with regard to Domestic Abuse.

#### **Domestic Homicide Reviews**

- 3. One domestic homicide review was published for Leicestershire in August.
- 4. Individual agency actions within the single Action Plan arising from Domestic Homicide reviews are all on track, although updates are outstanding from some agencies, including agencies plans for implementing the DASH (Domestic Abuse Stalking & Harassment) risk assessment.
- 5. Some actions within the multi-agency part of the Action Plan have been delayed due to capacity in the county community safety team. However, all should be completed by the end of the financial year.

#### **Support Service Developments and Capacity**

- 6. As noted in the performance paper specialist support services remain stretched. There may be more significant risks next year, when changes to many funding streams come into place, but analysis of these is being considered in more detail by the Domestic Abuse Partnership at its next meeting.
- 7. Additional resources have been made available to support services through the Ministry of Justice funded 'Project 360'. This project is piloting an alternative response to repeat victims of domestic abuse, with early contact following a report to the Police, and intensive work to support engagement in support and criminal justice processes. The additional resources for support services are to provide for the additional demand expected to be created from the Project.
- 8. Project 360 is due to commence in October and will end in March 2015. Whilst it is a short-term pilot, Leicester University are engaged in supporting the

evaluation of this to ensure learning from this approach can be used to inform future commissioning and service design.

#### Children & Young People & Domestic Abuse

- 9. A number of areas of work are progressing with regard to children and young people and domestic abuse.
- 10. The Safeguarding Boards are resourcing a piece of work to identify the most appropriate way to run an 'Operation Encompass' scheme in Leicestershire. Operation Encompass was initially run in Plymouth and looks to improve support for children and young people affected by domestic abuse. The scheme operates though sharing information with schools regarding domestic abuse incidents that have happened alongside provision of resources for schools to support their effective response and support for affected children and young people.
- 11. Partners are in the very early stages of considering a support pathway for young people directly affected by domestic abuse in line with national work by CAADA (Co-ordinated Action Against Domestic Abuse).
- 12. Pilot work with families affected by 'Child on Parent abuse' is underway through the Youth Offending Service, and opportunities to expand this beyond the Youth Offending Service are being investigated.

#### **Commissioning**

- 13. In accordance with the County Council's agreed MTFS, the Children and Family Services Department proposes to undertake a consultation on the proposed savings (£800,000) with the voluntary and community sector (VCS). As the VCS provide many of the domestic abuse support services on behalf of the County Council, the outcome of this consultation may affect how such services are commissioned in the future.
- 14. At a time of diminishing resources it is important to ensure that all activity is focussed on improving outcomes within an identified commissioning framework that is based on need and knowledge of which services have the most positive impact. A strategic approach to commissioning is therefore proposed that would allow for better targeting, greater emphasis on evidenced based interventions and a clearer identification of risk.
- 15. An improved framework for specifically addressing domestic abuse and a more co-ordinated approach to commissioning services to support this as efficiently and effectively as possible is needed. A consideration within this could be a joining-up of County Council funding for domestic abuse support services which is currently commissioned separately though Adults and Communities, Community Safety and Children's Locality Partnerships.
- 16. A Multi-Agency Commissioning Framework for domestic abuse for Leicestershire is in development and it is intended that this will provide a

framework for identifying how resources should be allocated and how services regarding domestic abuse should be commissioned across partners. Stakeholders views on this proposed new framework will be sought over the next few months, alongside the consultation detailed in paragraph 13 above which is expected to run between 22 September and 30 November.

#### **Recommendations**

- 17. It is recommended that:
  - (a) The Board notes the progress of the work of the Domestic Abuse Partnership;
  - (b) The Board supports the development of a Multi-Agency commissioning approach to domestic abuse;
  - (c) That Board members be included in the consultation with stakeholders regarding the Multi-Agency Commissioning Framework as detailed in paragraph 16.

#### Officer to contact

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## LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

## **25 SEPTEMBER 2014**

## SUPPORTING LEICESTERSHIRE FAMILIES

#### **Introduction**

1. The purpose of this report is to provide an overview and update to the Board on the work of the Supporting Leicestershire Families (SLF) Service and broader Troubled Families programme.

#### Background

2. The National Troubled Families programme was launched by the Government in December 2011. Leicestershire's response to the programme was the creation of a partnership pooled budget which would be used to deliver a programme of intensive support to families identified with complex and multiple issues and who place some burden on the resources of public sector services.

#### **National Troubled Families Programme and Payment By Results**

- 3. As part of Phase One of the National Troubled Families Payment By Results (PBR) Scheme the Troubled Families Unit (TFU) identified that Leicestershire had 810 'troubled families'. In August 2014, Leicestershire submitted its final claim for PBR funding having achieved the required results for the 810 families.
- 4. In order to claim PBR funding, the following results needed to be demonstrated:-
  - Each child in the family has had fewer than 3 fixed exclusions and less than 15% of unauthorised absences in the last 3 school terms; **and**
  - A 60% reduction in anti-social behaviour across the family in the last 6 months; and
  - Offending rate by all minors in the family reduced by at least 33% in the last 6 months.
  - If they do not enter work, but achieve the 'progress to work'; Or
  - At least one adult in the family has moved off out-of-work benefits into continuous employment in the last 6 months (and is not on the European Social Fund Provision or Work Programme to avoid double-payment).
- 5. A recent government announcement has seen all party commitment to extend the national programme by a further five years. Phase Two of the PBR programme is due to start in April 2015. However, the TFU announced in

August 2014 that 51 local authorities would become an 'early starter' for Phase Two, as a result of high performance in Phase One. Leicestershire is one of the early starters and will enter Phase Two in September 2014.

- 6. Phase Two of the programme has a much broader focus than Phase One and it sets out the following six headline issues, below which will sit a basket of indicators and referral routes:
  - i. Parents and children involved in crime or anti-social behaviour;
  - ii. Children who have not been attending school regularly;
  - iii. Children who need help;
  - iv. Adults out of work or at risk of financial exclusion and young people at risk of worklessness;
  - v. Families affected by domestic violence and abuse;
  - vi. Parents and children with a range of health problems.
- 7. A range of indicators underneath the above headline issues are currently in the process of being developed in partnership with the early starter authorities.
- 8. 400,000 families have been identified nationally. The TFU have estimated that Leicestershire's share of these (with combinations of at least two issues) will be 2790 over the 5 year programme and it has set a target to bring 419 of these families into the programme by the end of March 2015. Phase Two will draw outcomes for families from a range of services, including SLF.

#### **The Service**

- 9. The SLF Service was set up in April 2013 and is now entering its second year of service delivery. The Service is made up of 51 Family Support Workers, 48 of whom are funded through the pooled budget, two from the Youth Offending Service and one jointly funded post between Longfield School and Melton Borough Council. The Family Support Workers are managed by a team of Senior Family Support Workers all of whom are based out in the localities in District and Borough Council offices.
- 10. The Service is supported by a secondee from Job Centre Plus whose role is to maximise employment opportunities for families supported through the SLF Service. 39 of the Family Support Workers took up post in April 2013 and the remaining 12 took up post in November 2013.

#### **SLF Performance 2013/14**

- 11. During 2013/14 the SLF Service worked with 338 families. 53 of these families are now closed to SLF as they no longer require support from the Service.
- 12. 40% of the families were referred to SLF for issues relating to health (including substance misuse and mental health), 23% for employment issues, 18% for parenting support needs and 16% for concerns around child behaviour. On average, each family was referred for 6 issues.

#### **Start Assessment**

- 13. At the start of the intervention with each family a first assessment was carried out and from this, the following issues were identified as being the most prevalent:-
  - Difficulties looking after children 87%
  - Healthy lifestyle issues 76%
  - Family heavily of solely reliant on state benefits 72%
  - Family has financial difficulties 62%
  - Children with violent or aggressive behaviour in the household 61%
  - Lack of parenting is an issue within the family 58%

#### **Outcomes**

- 14. After a family is engaged with the Service for 12 weeks a first review is undertaken and this is then repeated on a twelve weekly basis. 205 of the 338 cases have been reviewed and the reductions in the following issues have been identified:-
  - Domestic abuse 66%
  - Family with ASB issues 47%
  - Family at risk of homelessness 18%
  - Child has significant difficulties at or with school (attendance) 17%
  - Child has significant difficulties at or with school (exclusions) 12%
  - Child with violent or aggressive behaviour in the household 11%
  - Family has financial difficulties 10%

#### **Cost Benefits realisation**

- 15. Nationally it is estimated that the overall cost of 'troubled families' to the Government is approximately £9bn per year (£1bn targeted and £8bn reactive). Early predictions on the cost benefits of family intervention indicated savings in the reactive costs for local authorities, health, criminal justice, housing and education services.
- 16. In order to demonstrate this, a full cost benefits exercise is being undertaken on SLF cases through the collation of data from partners and other agencies. This is done using a Cost Benefits Calculator tool provided by the TFU. Families within the Service are tracked for 12 months prior to involvement through to 12 months post involvement. The first SLF cost benefits report on the first cohort of SLF families will be published in October 2014.
- 17. As a precursor to the SLF cost benefits evaluation, a cost benefits exercise was undertaken in April 2014 using a 2012 cohort of Family Intervention Project (FIP) families from the Melton FIP, the County FIP and the Charnwood Exemplar which consisted of 16 families (73 individuals). As they ran a similar model of family intervention to SLF, it was agreed that whilst being a small

sample, they would be a good sample to look at to ascertain some early indications of the cost benefit of SLF intervention.

- On the basis of the costs and benefits that were inputted into the tool, the overall fiscal benefit identified was £1.27 for every £1 spent.
- If we acknowledged the public benefit (social and economic benefits) as well as the fiscal benefit, this rose to £2.67 for every £1 spent.
- 18. Appendix 1 sets out the savings calculated for each of the key agencies involved in the families tracked. Health (alcohol and drug misuse) and Police/Criminal Justice were the main benefactors post intervention. The local authorities costs, however, rose due to increased costs of providing the intervention.

#### **The Supporting Leicestershire Families Budget**

- 19. The SLF pooled budget is made up of three elements: partnership contributions (seven District Councils, two Clinical Commissioning Groups, Public Health, Leicestershire County Council, Job Centre Plus and the Police); the Troubled Families Unit (TFU) attachment fees and Payment by Results (PBR) funding; and, County Council reserves.
- 20. The SLF budget was set up in 2012/13 with partner commitment secured for three years (2012/13 to 2014/15). Due to the delay in the start of the Service the monies received into the pooled budget for 2012/13 were put into reserves in order to fund the service for 2015/16.
- 21. The SLF Service costs around £2.2m per year. The funding available through the TFU for Phase Two of the programme is approximately £800k per year for the next five years. Therefore the partnership will need to secure ongoing partner contributions if the Service is to continue at its existing level.
- 22. Following the publication of the cost benefits report in October, the Service leads will meet with key partners in order to discuss ongoing funding contributions. In addition to discussions with existing funders, it is proposed that a wider set of agencies are approached with the possibility of securing wider contributions into the pooled budget. These partners include private housing providers, the Community Rehabilitation Company (former probation trust), the LLEP (Leicester, Leicestershire Local Enterprise Partnership) and education providers.

#### Recommendations

23. It is recommended that the Board notes the performance of the Supporting Leicestershire Families Service and proposals for Phase Two of the broader Troubled Families programme.

# **Officer to Contact**

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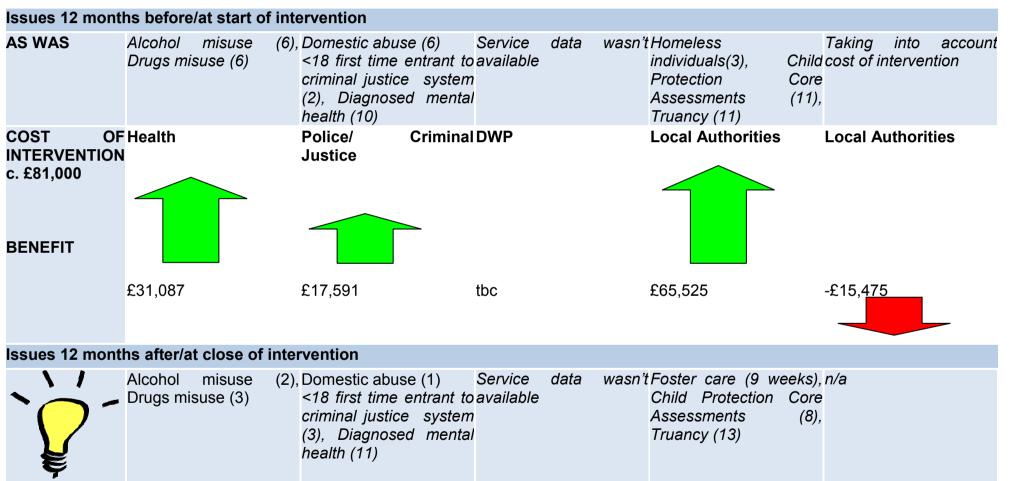
Email: jane.moore@leics.gov.uk

# **Appendices**

Appendix 1 - Cost Benefits for FIP Families

# Cost Benefits for FIP\* Families

Overall fiscal benefit =£1.27 for every £1 spent
Public benefit (social and economic benefits) + the fiscal benefit = £2.67 for every £1 spent.



<sup>\*</sup>County Family Intervention Projects — (based on 16 closed PBR families tracked using TFU tool and latest available service and family monitoring data)

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Leicestershire Safer
Communities Strategy
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# LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD 25 SEPTEMBER 2014

# REVIEW OF MEMBERSHIP AND TERMS OF REFERENCE

#### **Introduction**

- 1. The purpose of this report is to propose changes to the membership and terms of reference of the Safer Communities Strategy Board.
- 2. The Terms of Reference of the Board were last reviewed in March 2011. Since that date there have been a number of changes regarding the community safety landscape and arrangements.

## **Revised Terms of Reference**

- 3. The revised terms of reference are attached at Appendix A. These have been amended to take account of the following changes:
  - Changes to regulations re: County Strategy Groups;
  - Changes to funding arrangements and introduction of Police & Crime Commissioners:
  - Changes to partnership arrangements and taking account of Community Safety Partnership (CSP) mergers;
  - Changes to Health and Probation structures;
  - Anticipated statutory guidance regarding preventing violent extremism.
- 4. Regulations regarding County Strategy groups were significantly simplified in The Crime and Disorder (Formulation and Implementation of Strategy) (Amendment) Regulations 2011 as follows:
  - For each county area there shall be a county strategy group whose function shall be to prepare a community safety agreement for the county area on behalf of the responsible authorities in that county area;
  - The county strategy group shall consist of two or more persons appointed by one or more of the responsible authorities in the county area;
  - A meeting of a county strategy group may be attended by persons who
    represent cooperating and participating persons and bodies for the areas in
    the county area and such other persons as the county strategy group invites.

#### **Recommendations**

5. That the Board approves the revised Terms of Reference as set out in Appendix A to this report.

# Officer to contact

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#### <u>Appendices</u>

Appendix A - Revised Terms of Reference for the Leicestershire Safer

Communities Strategy Board

# Leicestershire Safer Communities Strategy Board – Draft Revised Terms of Reference

## LEICESTERSHIRE SAFER COMMUNITIES STRATEGY BOARD

# Membership and Terms of Reference

#### 1. Purpose

To oversee and co-ordinate the implementation and delivery of the priorities set out in the Leicestershire Community Safety Agreement.

To lead the strategic approach to Safer Communities in Leicestershire County and encourage agencies and partnerships to work jointly and collaboratively, including sharing of resources, in order to deliver Safer Communities common priorities.

## 2. Role and Responsibilities

- To provide strategic leadership in delivering Safer Communities objectives and outcomes across Leicestershire including Preventing Violent Extremism.
- To ensure the formulation and production of a Community Safety Agreement for Leicestershire (on behalf of the responsible authorities), underpinned by an annual strategic assessment.
- To review and revise the Community Safety Agreement, based upon the annual strategic assessment.
- To take the strategic lead for the Leicestershire Multi-Agency Domestic Abuse Strategy.
- To develop joint approaches to community safety and encourage collaborative working across agencies and partnerships in Leicestershire.
- To facilitate greater alignment of the work of the Safeguarding Board, Health & Well-being Board and Substance Misuse Board with Community Safety Partnerships and structures.

#### 3. Membership of the Board

Membership of the Leicestershire Safer Communities Strategy Board (the Board) is as follows: -

Representing	<u>Name</u>
Leicestershire County Council Cabinet Lead Member*	Mr. J. T. Orson JP, CC (Chairman)
Community Safety Partnerships (1 elected	

member representative per district area)	
Blaby*	Cllr. T. Greenwood
Charnwood*	Cllr. E. D. Snartt
Harborough*	Cllr. W. Liquorish
Hinckley and Bosworth*	Cllr. D.C. Bill
Melton*	Cllr. M. Graham
North West Leicestershire*	Cllr. T. Pendleton
Oadby and Wigston*	Cllr. K. Loydall
Leicestershire Police*	Chief Supt. S. Healy
Combined Fire Authority*	Mr. S. Corrall, CC
West & East Leicestershire CCGs*	Mr. K Chudasama
Providers of Probation Services* – National Probation Service & Community Rehabilitation Company	Mr. B. Bearne
Substance Misuse Board Chairman	Mr. M. Sandys
County Council Safer Communities Lead	Ms. J. Moore

<sup>\*</sup>members entitled to vote on the Community Safety Agreement (see 'Voting by the Board', below)

#### 4. Substitute Members

Substitute members may be nominated as follows: -

- For the County Council's Cabinet Lead Member, another elected member from that Authority;
- For the Community Safety Partnerships (CSP) any other member of that CSP (not necessarily an elected member);
- For Leicestershire Police, any other appropriate officer;
- For the, Combined Fire Authority, , any other member of that authority;
- For the Providers of Probation Services, any other appropriate officer;
- From the Leicestershire CCGs, any other appropriate officer;
- For the Substance Misuse Board Chairman, any other member of that Board;
- For the County Council Safer Communities Lead, any other appropriate officer.

#### 5. **Operational Arrangements**

The Board will meet at least quarterly.

The Board will elect a Chairman and Vice-Chairman annually.

The quorum for meetings of the Board will be a minimum of 6 members, this to include representatives from a minimum of 3 different partner agencies.

The Board may co-opt additional members when required in order to help progress specific areas of work.

The work of the Board will be supported by a Senior Officer Group and secretariat support will be provided by Leicestershire County Council's Democratic Services section.

The Leicestershire Multi-Agency Domestic Abuse Strategy will be delivered by the Leicestershire Domestic Abuse Partnership this partnership group will report progress to the Board on a regular basis.

#### 6. Voting by the Board

In accordance with the Crime and Disorder (Formulation and Implementation of Strategy) Regulations 2007 (as amended in 2011) voting on Community Safety Agreement is limited to the responsible authorities as identified in Section 5 of the Crime and Disorder Act 1998, who are represented on the Board.

These representatives are identified by an asterisk in the Table above. On all other matters all members of the Board are entitled to vote.

## 7. <u>Senior Officer Group</u>

The Senior Officer Group (SOG) will:-

- support the work of Board, as outlined in the above Terms of Reference
- develop the agenda and prepare papers for all Board meetings
- take forward actions from Board meetings

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